A Study of Cultural Grounds for the Formation and Growth of Ethnic Challenges in Islamic World: Case Study of Iran Azerbaijan

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Abstract

Objective: This study has been conducted with the aim of finding the cultural bases of ethnic challenges in the Islamic world with emphasis on Azerbaijan Iran and tried increasing national solidarity. Accordingly, the main question this article is that what is the most influential cultural ground in formation and growth of ethnic challenges in Azerbaijan, Iran?

Methods: research method is a qualitative and quantitative combination of data collection through library method with survey tool and field method with in-depth interview. The data analysis method was also used to describe the data and quantitative content analysis after accessing all the results obtained from library sources and in-depth interviews.

Result: Findings of the research indicate that emphasis on the language of a country, cultural discrimination, and the non-implementation of Article 15 of the Constitution for the abandonment of Turkish speakers with 39% were the most important domestic cultural ground, and the impact of satellite channels in Turkey and Republic of Azerbaijan with 32% and superior Turkish identity in the vicinity of Azerbaijan with 31%, were the most important external grounds in formation and growth of ethnic challenges in Azerbaijan in Iran.

Conclusion: The results of the research show that in order to create greater national solidarity, the cultural components of the Azerbaijani people within the country must be recognized and respected so that foreign countries can not provide a basis for creating ethnic challenges in Iran.

Keywords: Formation and Growth of Ethnic Challenges, Azerbaijani Iran, Ethnics, National Solidarity

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1. Introduction

This study has been conducted with the aim of finding the cultural bases of ethnic challenges in the Islamic world with emphasis on Azerbaijan of Iran and tried to provide the desired solutions for managing ethnic diversity in Iran and proper policy making in order to respect the components and the culture of the people towards increasing national solidarity. In this regard, this study investigates the cultural grounds for the formation and growth of ethnic challenges created and will be created after the Constitutional Revolution in Azerbaijan, Iran. Accordingly, the main question is that what is the most influential cultural ground in formation and growth of ethnic challenges in Azerbaijan? With the spread of ethnic conflicts and increasing its importance in international politics after the collapse of the Soviet Union in the 1990s, and at the beginning of the 21st century, we witnessed increasing interest to the issue of ethnicity and nationalism in different branches of the social sciences. In the meantime, the Middle East, with various religious and linguistic divisions, attracted the attention of many ethnicity and nationalism researchers. Throughout the history, most of the Middle East countries experienced invasive attacks, colonization, and immigration. Inevitably, they have many ethnic groups and their territorial boundaries are based on such a basis. In this area, ethnicity and minority rights is linked with the themes of the nation state, nationalism, mass governance, nationality, and the rights of many ethnic groups and minorities such as the Kurds in Iraq and Turkey, Shiites in Saudi Arabia, Egyptian in Egypt. Armenians in Lebanon and Syria, Jews in Yemen have always been violently violated. As Asman and Robinovich have stated; "Today, the issue of ethnic conflict describes Middle Eastern politics more than the issues raised in scientific writings" (Edwards, 2003: p. 218).

Since ancient times, Iran has always been a country of a people with diverse cultures, living practices, religion and languages. The presence of different ethnicities such as Persians, Turks, Kurds, Baluchs, Turkmens, Arabs, and Lurs living together and within the framework of a single political geography represents the ethnic cultural diversity of Iranian society. Each of these ethnic groups had their contribution in maturity, persistence and continuity of Iranian civilization and have been able to maintain the political life of this country in various methods and in spite of many ups and downs (Maghsoodi. 2002: p. 15). with a complex combination of ethnicities and religions and their linguistic and cultural groups, Iran as a semi-modern semi-traditional society or a country in transition, on the one hand, is faced with ethnic, cultural, and regional gaps in the traditional society and, on the other hand, witnesses the gaps in the modern society (Bashirieh, 2015: p. 12). The study of political and social history and the developments took place in this country reveals that relations between nations and governments, especially in the history of contemporary Iran, had many fluctuations and ups and downs (Salehi Amiri, 2009: p. 25).

In a multi-national and multi-ethnic country, dominance of the ethnic components of the ruling group (e.g. language, religion, customs, historical background) creates challenges to other ethnic groups. Therefore, in such a
situation, the ethnic groups that are deprived and restricted from expanding their culture, value, and community would be dissatisfied with the government and ruling group, hidden and evident. In this situation, countries such as the former Soviet Union, Georgia, and Turkey can be given as examples. According to Guboglo, the most powerful and strongest motive in the former Soviet Union, which caused ethnic crises, was usage of privileged social situations and opportunities by dominated members of the ethnic groups (Salehi Amiri, 2009). Since 1988, Georgia has also witnessed two violent ethnic conflicts and also a two-stage short-term civil war, the former was due to the aggressive spirit of Georgian nationalism and dominated Georgian culture and values in Georgia and the latter was due to conflict between various political parties to take power in Georgia (Cordell & Wolfe, 2014: p. 86). In Turkey, Kamal Ataturk suppressed all its religious and ethnic rival identities, while emphasizing nationalism (Edwards, 2003: p. 235).

One of the important and influential variables in the ethnic communities of the country is approaches and methods of government in setting up its interactions with ethnic groups and policies and procedures which governs these interactions. In current situation, some limitations in society for the Turkish speakers posed challenges in the country. Among these challenges are offenses and insults from the official and national media of the country against the ethnic groups. One of the most prominent examples of this insults to Turkish speakers occurred in 2006 by the controversial caricature of the Islamic Republic of Iran Weekly (Panahi, 2007). And another was "Fitileh Program" broadcasted from Channel 2 of Islamic Republic of Iran in 2015, which made Azerbaijan and Tehran face crisis for several months. On the other hand, some experts and thinkers mention that ethnic issues and challenges in Azerbaijan, Iran is due to the neighboring countries of Azerbaijan and Turkey, because there are many commonalities in language, culture of the Turkish speakers of Iran with the people of these countries and this affects the formation of ethnic challenges in Iran. In this regard, adjacent countries may affect this side of the boundary due to ties with the ethnic groups in the country and using various tools and methods. This is done directly or indirectly or knowingly and unknowingly about and leads to formation and growth of ethnic challenges in Azerbaijan, Iran.

In a summary of the review of research conducted as the background of this research, some studies investigating the role of external factors in the emergence of ethnic challenges in Iran are found, some of which they have only examined the role of a foreign country in creating ethnic challenges in Iran, and the Azerbaijani region in particular has not been taken into consideration and, if so, has been poorly addressed. In this regard, we can refer to the book Haghgoo (2015), the article of the mahpishanian (2009) and the Kjori and Qomi (2014) research that have examined the role of the US in creating ethnic challenges in Iran. or research Ghushchi and Naderi (2014) that have considered the role of globalization. In other research, external and internal factors affecting ethnic challenges have been examined. In this regard, the books of Ahmadi (2016),
Salehi Amiri (2009) and Maghsoudi (2002) can be mentioned, which have considered an almost all-encompassing view of ethnic developments in Iran from an internal and external perspective. But Ethnic challenges have not been specifically addressed in these studies, and some of the factors that have contributed to the creation of ethnic challenges have not been addressed. Also, in this regard, it can be mentioned Salehi's (2011) thesis that although it has examined several internal and external factors in the occurrence of ethnic crises, it has focused on the issue within a limited historical timeframe it. Or Doagoyan and AbdulRahmani’s (2017) research, which examines the impact of the domestic media on the emergence of ethnic challenges, the political propaganda of satellite networks, the media magnification of poverty.

In this study, we are looking for explaining and describing this important and significant topic, and to a large extent, the grounds for the formation and growth of ethnic challenges in Azerbaijan have the internal and external roots. Many cultural grounds of ethnic challenges in Azerbaijan provide the ground that neighboring countries use for their own purposes and interests and for exacerbating ethnic challenges in Azerbaijan. In the present study, the researcher seeks to break free from the shortcomings of previous research on ethnic challenges. In this study, the cultural background of the formation and growth of ethnic challenges in Azerbaijan is examined in particular, and the role of the countries of Azerbaijan and Turkey in creating ethnic challenges in Azerbaijan is discussed. In this study, the author tried to investigate the cultural grounds that influences formation and the growth of ethnic challenges in Azerbaijan through in-depth interviews with experts and activists in this area. In this regard, using Judgment sampling method and according to the research topic, activists, professors, and experts from the field of study of ethnic challenges were selected and after conducting interviews with 32 experts using an in-depth interview, data saturation obtained and the interview ended. After accessing all the results obtained, analysis of interview data and quantitative content analysis performed in form of whole counting for all the results obtained from the in-depth interview.

2. Theoretical Framework

The word "ethnic" and its synonymous terms "ethnicity", "ethnic identity" and "ethnic group" are Dumb and blurry terms in social research that are associated with many conceptual complexities (Karimi, 2011: 64). Ethnic challenge and conflict is a specific type of conflict in which the goals of at least one actor are exclusively defined within an ethnic context and exposure is based on ethnic difference (Kordel & Wolf, 2014: 16). In Smith's view, in most areas where ethnic conflict has occurred, the form and intensity of such conflicts are largely due to the history of ethnic relations in each region and the fundamental patterns of ethnic survival and beliefs that need to be understood by each ethnic (Smith, 2003: 200). When both majority and minority groups compete fiercely to achieve greater benefits in different areas, eventually ethnic challenge and crisis in society become unavoidable (Coen, 2006: 286). According to Walker
Connor, the large number of bloody separatist movements in the past two decades in the first, second, and third worlds witness that when loyalty to the nation and loyalty to the state are in conflict, loyalty to the state It loses (Weiner and Huntington, 2000: 254). According to Anthony Abrashal, Ethnic challenges and conflicts arise and occur due to the existence of specific contexts and conditions. From the perspective of political sociology, usually when it comes to Acquisition, distribution or redistribution of benefits interests, privileges, power, and domination at the grassroots level, contexts of ethnic challenges and crises are provided. Because domination has interests that privileged group oppose, and the opposing group strives to achieve it (Obershall, 2007, 13).

Ethnic and national identity results from a variety of collective identities and means feeling emotional solidarity and loyalty with a large ethnic and national community. Although ethnic identity has a historical background, but "national identity" is born in new age and it first came to Europe and then reached the East since the late nineteenth century (Ashraf, 2003). Andrew Haywood knows ethnicity, compared to the nation, as a phenomenon qualified for a sense of loyalty to the people or a specific cultural group (Haywood, 2004). From Smith's point of view, "The nation has features that the ethnic group lacks, including, the designated land, popular culture, economic unity and rights and duties for everyone, and this makes nations totally different from the ethnic group" (Smith, 2015: p. 372). According to Walker Conner, "The dominant tendency among social scientists is that they define nation and ethnic group based on obvious manifestations such as common language, religion, land, etc. and pay no attention to the essence of the concept of the nation which is a psychological attitude and is carved as a belief in minds of masses as the "myths of common ancestors" (Seyedimami, 1997).

According to Breton, universal extension of compulsory education and cultural standardization in the media leads to a competition between the so-called cultural languages, from one hand, and mother-tongue dialects that remain in their own, on the other hand. Therefore, at the same time, as a group of languages activated in writing through institutionalization, other languages remaining in oral stage are disappeared due to lack of motivation. The decline of languages is exacerbated due to inequality competition between homeland dialects, on the one hand, and language of school, government, media, street and the language required for social upgrading, on the other hand. It is in such a viewpoint that all ethnic movements put their emphasis on the need to protect threatened languages, creating unity of language in the absence of such unity, setting common standards, and finally, the spread of language in all parts of the population (Breton, 2015: 103 - 111).

According to Hamid Ahmadi, none of the theories of ethnic mobilization alone can adequately explain the ethnic issues in Iran. He presents a theoretical framework in which the three major variables - government, the elite, and international forces - play important roles in politicizing the issue of ethnicity and the emergence of political movements among ethnicities. Indeed, the emergence of a modern centralized government in Iran challenged the powerful
elites of the tribes and destroyed their social and political power. In order to resist centralized policies, the tribal elites resorted to ancient categories and interests such as language and religion to mobilize the people against the central government. At the same time, international political and cultural forces encouraged and supported nationalist movements among religious-linguistic minority groups (Ahmadi, 1395: 178 - 176).

3. Azerbaijan: A Short Introduction

Turkish speakers reside in a vast territory of Iran, in the provinces of West Azerbaijan, East Azerbaijan, Ardebil, Zanjan (Salehi Amiri, 2009: p. 254) Qazvin and expanded into Hamedan province and the west of Gilan. Furthermore, they have a large number of people in some cities of Iran in form of a social integration (Armand and Pi Surah, 2016: 3). According to Anthony Smith "The Turks have followed traces of their ancestors until the ages of Aghuozkhan in the Central Asian steppes" (Smith, 2003: p. 184). Dr. Navazeni, in an article quoted by Fazlullah Hamedani, Rashid al-Din, mentioned the Tatar and Mongol ethnicities descendants of the Turks (Navazeni, 2010). The word "Turk" and "Turkish" is a cultural and linguistic concept refers to someone whose mother tongue is Turkish and is familiar with the customs of his people (Hey'at, 2001). "Today, current language of the Azerbaijani people is Turkish, and it is called wrongly as 'Azari Turkish'. Azari language is among Iranian languages and has no kinship in Turkish; Azerbaijani Turks speak Turkish which is a branch of the Uralic-Altaic languages" (Salehi Amiri, 2009: p. 259).

Estimating the Turkish speakers’ population is not easy, because they are dispersed across Iran, unlike other ethnic groups (Ahmadi, 2016: 124). On the other hand, because in national censuses they are not registered as ethnic groups, it is difficult to estimate exact population of ethnic groups in Iran (Weeks, 2004). Researches show that between 35% to 45% of Iran's population are Turkish speakers (Shahit, 2017; Koknar, 2006). In the book "Borders and Brotherhood", Shaffer writes: "Nearly 27 million of Iran's 70 million population are Azerbaijanis" (Shaffer, 2006). Also in an article it is Based on these estimates, some 25 million Azerbaijani Turks live in Iranian or Southern Azerbaijan, making them the largest ethnic group in the country (Jannatoglu, 2016: p. 9). Abutalebi in the article "Ethnic Minorities and Convergence", states that the population of the Turkish speakers is 24-25% (Abutalebi, 2009). In an article, Mohsenianrad estimates the population of Turkish speakers in Iran between 20 and 25 percent (Mohsini, 2002). According to the World Ethnologue Website: "According to my 2016 statistics one quarter of Iran's population is Azerbaijani Turks and this is apart from other Turkish speakers of Iran such as Turkmen and Qashqai" (Ethnologue, 2016).

Turkish speakers of Azerbaijan are one of the most important and largest ethnic groups in Iran which were undisputed ruler of Iran throughout several dynasties including Safavid, Afsharian and Qajar dynasties, which held over 365 years of state affairs. During the Qajar rule, Azerbaijan became residence of
The crown prince and Tabriz became the largest commercial capital of Iran on trade with Russia and Europe (Shaffer, 2006). At this time, due to the wars of Iran and Russia, the Iranian government has lost parts of its territory according to the Golestan and Turkemenchai treaties and from then on, Azerbaijan was divided into two different parts (Devlet, 2012). The Azerbaijani Turks were the pioneer of the Constitutional Revolution of Iran in 1906; calling for a limitation of the tyranny of the Qajars and the influence of foreigners in Iran (Weeks, 2004). During the coup of Mohammad Shah and the time full of war and famine, the role of Azerbaijan was so effective that from the perspective of many Iranians, Azerbaijan is known as the center that any political transformation will be rooted from (Atabaki, 2005).

The Occurrence of the October Revolution of 1917 in Russia was important to encourage local insurgents in Iran (Nassibu, 2012). In this regard, Sheikh Mohammad Khaybani on July, 22, 1920 issued a resolution to form the government in Azerbaijan and Azerbaijan was renamed "Freedom State" (Maghsoodi., 2002: p. 244). "Azerbaijan has always been the heart of the liberation movements in Iran and Freedom State was the first step was to expand freedom throughout Iran" (Azari, 1968: p. 157). During the Pahlavi regime in Iran, this regime defined the Iranian identity as "Persians" and demanded the Persianization of ethnic groups (Shaffer, 2006). According to John Foran "In the budget of 1944-45, the amount that was considered for Tehran was 20 times the amount set for Azerbaijan, while Azerbaijan has tripled the size of Tehran" (Foran, 2011: p. 409). Iranian officials worried about the nationalism of Azerbaijani people residents in the northwest of Iran (Nuriyev, 2012).

Therefore, over time, Azerbaijani people understood that not only they will not be important, but they are also taken of their past and their dignity (Maghsoodi., 2011). In this regard, Jafar Pishevari came to Tabriz after rejection of his credentials in parliament and mentioned the basis of the Democratic Party of Azerbaijan and issued statement of the Democratic Party of Azerbaijan on 12th of September, (September 1945) (Atabaki, 1997: p. 114). In the statement on the formation of State Associations, using Turkish language in local schools and government departments, and spending tax revenues for the development of the region were emphasized (Abrahamian, 2005). During the 1960s and 1970s; economic and social plans of Shah's regime has increased the gap between the Persians and other ethnic groups (Shaffer, 2006: p. 85). After the collapse of the Pahlavi regime, new government policies were in contrast to the demands of the Azerbaijani people. These differences led to the rise of chaos in December 1979 in Tabriz. (Weeks, 2004). After the end of the war, intellectuals and ethnic activists started their activity again due to non-compliance with the rights of the ethnic groups (Rashedi, 2007: p. 56). In this era, after the Soviet dissolution, the nationalists of Turkey and the Republic of Azerbaijan encouraged nationalist movements in Iran in Azerbaijan (Maghsoodi, 2002).
4. Analysis of findings

1. What are the main factors in the formation and growth of ethnic challenges in Azerbaijan?

<table>
<thead>
<tr>
<th>Case</th>
<th>Frequency</th>
<th>percent</th>
</tr>
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<tbody>
<tr>
<td>Emphasis on a country's language and cultural discrimination, and the non-implementation of Article 15 of the Constitution for Turkish</td>
<td>49</td>
<td>39</td>
</tr>
<tr>
<td>Distorting history, Humorous jokes and myths, changing names, buildings and ... in Iran’s Azerbaijan and there are not any books and publications and ... in Turkish</td>
<td>17</td>
<td>13/5</td>
</tr>
<tr>
<td>Increasing literacy, the advancement of communications technology and the Extend of cyberspace and The growth of Turkic speaking knowledge</td>
<td>16</td>
<td>12/5</td>
</tr>
<tr>
<td>The greater percentage of Provincial Radio and Television Network Programs are in Persian, and the destruction of Turkish language.</td>
<td>15</td>
<td>12</td>
</tr>
<tr>
<td>Aggression and cultural humiliation of Turkic speakers through the media</td>
<td>13</td>
<td>10/5</td>
</tr>
<tr>
<td>The impact of culture, language, media and progress of the Republic of Azerbaijan and Turkey, and the strengthening of the Turkish identity in Azerbaijan, Iran</td>
<td>10</td>
<td>8</td>
</tr>
<tr>
<td>The feeling of being a second-degree citizen among the Turkic language people</td>
<td>4</td>
<td>3</td>
</tr>
<tr>
<td>Government inability to use Azerbaijan’s touristic attractions</td>
<td>2</td>
<td>1/5</td>
</tr>
<tr>
<td>Total</td>
<td>126</td>
<td>100</td>
</tr>
</tbody>
</table>

1. According to the findings of Table 1, the most important cultural grounds in formation and growth of ethnic challenges in Azerbaijan were the emphasis on the language of a country, cultural discrimination, and the non-implementation of Article 15 of the Constitution for the Iranian Turkish language speakers. 39% of experts believe that this is the most important factor. According to Asgharzadeh, a researcher in the field of ethnicity, "lack of paying attention to a reality called ethnic identity and sacrificing effective manifestations of it for the national affiliation is the root of the ethnic crisis" (Asgharzadeh, 2007: p. 98). At the time of Pahlavi's reign, Azerbaijani people witnessed intense cultural repression and widespread discrimination. Reza Shah established his claimed national rule based on culture, language and ethnicity of Persians and any language and culture other than Persian language and culture was destroyed (Shaffer, 2006). Reformed education in Reza Shah’s reign, led Persian-only education in schools. Thus, Persian became the official language of education in the country and teaching in ethnic and local languages, the publication of books and newspapers was prohibited in non-Persian language (Atabaki, 1997). Reza Baraheni writes about the Turkish-language suppression by the Pahlavi regime: "Azerbaijanis can not study in their mother tongue and even write on the tombstone in native language; Also, students are fined and punished in schools for the use of native language" (Shaffer, 2006: p. 90). After
the revolution of 1978, the idea of replicating Pahlavi thought continued to exist and obvious manifestations of discrimination and ethnic inequality dominated in the country, and then national and ethnic minority groups were in bad condition (Keddie, 1996). "While the constitution of the Islamic Republic of Iran guarantees equal equity for ethnic minorities such as the right to use local languages, these rights have been practically weakly implemented and have dissected the majority of ethnicities" (Keddie, 2014: p. 134).

2. Distorting history, humiliation of figures and myths, changing names and buildings of Azerbaijan and non-publication of books and magazines in Turkish were another cultural ground in formation and growth of ethnic challenges in Azerbaijan and 13.5% of experts acknowledged this. During the reign of the Pahlavi kings, denial of Azerbaijani language, insulting it, preventing the publication of the book, poetry, folklore and such policies caused discordance and hatred of the people (Jami, 2006). Contemporary Intellectual, Jalal Al-Ahmad describes the distortion and humiliation of Turkish speakers by the Pahlavis as: "It has been forty years that the whole effort of the government was not only limiting but also fading the Turkish language. They called it Azari, they called it imposed language, changed the name of the cities and neighborhoods in Azerbaijan, sent the Turkish employees and soldiers to Persian speaking provinces and vice versa. But we still have not had the slightest success in eliminating Turkish language" (Ale Ahmad, 1978: p. 138). After the revolution, in the shadows of the open space created for the publication of books and magazines, a large number of newspapers, magazines and books were translated into Turkish (Morshedizadeh, 2004). This situation did not last long and the ethnic groups were again restricted. Many Azerbaijanis thought that democracy resulting from the revolution put an end to their restrictions on language and culture, but the failure of the revolution in establishing democracy, some Azerbaijani people were attracted to ethnic orientations (Shaffer, 2006).

3. Increase in literacy, advancement of communication technology, expanding cyberspace, and the growth of Turkish-speaking consciousness are another cultural grounds for ethnic challenges of Azerbaijan in Iran and 12.5% of experts have confirmed this issue. At the time of Pahlavi's rule, the famous motto of “God, the King, and the homeland” which was considered by Pahlavi dynasty as a manifestation of Iran's loyalty to the Shah, there was little room for the concept of "sovereignty of the nation" (Ashraf, 2006: p.213). But during the 1970s, technological and communications advances led to the strengthening a separate ethnic identity and along with industrialization and nomadic settlement were two contradictory conclusions: in central provinces, the people of the villages left the traditional fanaticism and strengthened their relations with the cities and the central government. In the marginal provinces, the ethnic origin formed a common identity which was based on individual language and culture (Abrahamian, 2005). At the moment, the process of globalization has made many significant changes in breaking the ability and the monopoly of governments. One of its consequences is seeking cultural identities against the
traditional mechanism of government (Maghsoodi, 2011). Ethnic-cultural awareness is a part of information intelligence which will strengthen the centrifugal forces. The expansion of communication has increased the cultural awareness of ethnic groups, familiarity with inter-ethnic differences, and conflicts. When the central government wants to expand its cultural influence in ethnic areas, the hostile reaction of ethnic minorities begins (Seyyedemami, 1997).

4. A greater percentage of provincial radio and television channels being Persian and the destruction of Turkish language are other cultural areas in ethnic challenges of Azerbaijan in Iran and 12% of experts believe in these issues. Pahlavi government dictating the policy of cultural unification, tried to melt millions of non-Persian speakers in the boiling pot of de-identification and turned them into an entity with cultural, identity and language characteristics acceptable to the courtiers of the Pahlavi (Asghari, 2015). Until the 1970s, having single voice was commonplace in the field of culture and communication and governments were the main entities which set the scene in this area. They were on the path of permanent and long-lasting basis in the field of deepening their influence and authority within the boundaries of national borders through the pursuit of the same cultural patterns. Implementation of the integrated education system, linguistic unification, unreal history making, historical magnificence, mythopoeticizing, national genealogy with old origins and with racial, ethnic, civilization magnificence and monopolization of the media, in particular in radio and television, removing and isolating minor identity-seeking, and imposing the cultural values of the ruling political and ideological system (Maghsoodi, 2002). After the Revolution, however, some in the central government were still afraid that greater freedom of ethnicity in uncontrolled use of local languages may strengthen the links of these groups with their ethnic groups across the border and encourage separatism. However, Islamic Republic of Iran Broadcasting established Provincial Television and Radio Television Channels in the Azerbaijani Provinces of Iran which have programs in Azerbaijani Turkish and the other language minorities. But their quality and quantity are inappropriate and ethnic groups tend to have more independent local television channels and the local press (Keddie, 2014).

5. Cultural abusing and humiliation of Turkish speaking people through the media was another cultural ground in formation of ethnic challenge of Azerbaijan in Iran. 10.5% of experts believe in this issue. During the Pahlavi reign, the lack of any local self-government, the humiliating position of Pahlavi kings against linguistic minorities, and their counter-religion policies as a particular factor in the escalation of discontent (Faust, 1994). After the revolution sensational literature about racial and ethnic equality mentioned in limited space, Thus, following the Pahlavi regime's policies, the Persian language, which was only the native language of Iran's Persian ethnicity promoted into the position of "national language of all Iranians", the result of which was more isolation and humiliation of non-Persian languages and
cultures of nationalities such as Turks, Balochs, Arabs, and Turkmen (Asgharzadeh, 2007).

6. Turkish speakers of Iran feeling they are second-degree citizens is another cultural area for the ethnic challenges of Azerbaijan and 3% of experts believe in this issue. With the advent of Reza Khan, humiliation of language and culture of other ethnic groups, in particular, the uncontested Turkish majority, started with the ugliest method possible (Sadeghi, 2007). Therefore, there were two distinct feeling of superiority and inferiority between Persian and non-Persian speakers in Iran. A phenomenon increased the superiority of the Persian speaking people and feeling of discrimination and repression in other ethnic groups and led to the formation and growth of identity-seeking nationalist sentiment as a force against the capital’s de-identification deployed in ethnic areas such as Azerbaijan (Asghari, 2015).

8. 1.5% of experts believe that inability of the Government to use Azerbaijan’s tourist attractions and attracting tourists are other cultural issues in formation of ethnic challenges in Azerbaijan. Today, many of the world’s touristic countries are multi-ethnic and multi-language tourism destinations and this is one of the reasons why tourists are attracted to these countries. But our country has by no means been able to use this opportunity that many of the northern Turkish speaking cities provide with their own customs and traditions.

2. What role does the Republic of Azerbaijan play in shaping the growth and development of ethnic challenges in Iran’s Azerbaijan?

<table>
<thead>
<tr>
<th>Case</th>
<th>frequency</th>
<th>percent</th>
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<tbody>
<tr>
<td>The existence of the Azerbaijan Republic with a superior Turkish identity in the Azerbaijani neighborhood of Iran with identity, culture, language and common history</td>
<td>23</td>
<td>31</td>
</tr>
<tr>
<td>Progress and development of the Republic of Azerbaijan Against the backwardness of Iran’s Azerbaijan</td>
<td>20</td>
<td>27</td>
</tr>
<tr>
<td>The use of Iranian Turks from the Azerbaijan’s media and template from them</td>
<td>13</td>
<td>17/5</td>
</tr>
<tr>
<td>Economic and tourist travel of Iranian Turks to Azerbaijan and comparison with them</td>
<td>12</td>
<td>16/5</td>
</tr>
<tr>
<td>The Qarabagh issue and Iran’s apparent and secret support of Armenia</td>
<td>6</td>
<td>8</td>
</tr>
<tr>
<td>Total</td>
<td>74</td>
<td>100</td>
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</table>
3. What role does Turkey play in shaping the growth and development of ethnic challenges in Iran?

<table>
<thead>
<tr>
<th>Case</th>
<th>frequency</th>
<th>percent</th>
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<tbody>
<tr>
<td>Turkish satellite networks which affect Iran’s Azerbaijan people</td>
<td>22</td>
<td>32</td>
</tr>
<tr>
<td>Progress and development of Turkey Against the backwardness of Iran’s Azerbaijan</td>
<td>17</td>
<td>24/5</td>
</tr>
<tr>
<td>The cultural, historical and linguistic Proximity between the Turks of Iran’s Azerbaijan with Turkey</td>
<td>13</td>
<td>19</td>
</tr>
<tr>
<td>Economic, cultural and tourist travel of Iranian Turks to Turkey and comparison with them</td>
<td>11</td>
<td>16</td>
</tr>
<tr>
<td>Turkey’s united Turkish politics and the attract the Turks of other countries</td>
<td>6</td>
<td>8/5</td>
</tr>
<tr>
<td>Total</td>
<td>69</td>
<td>100</td>
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According to the findings of Table 2 and 3, Impact of culture, language, media, the progress of the Republic of Azerbaijan and Turkey and strengthening the Turkish identity in Azerbaijan are other cultural grounds for ethnic challenges. From a historical and ethnic perspective, Turkey has close ties with the Republic of Azerbaijan and is considered to be the closest and most important ally of the Azerbaijani Republic (Souleimanov & Pikal, 2013). According to the interviewees, while this factor in internal area of cultural ground is one of the grounds of ethnic challenges in Azerbaijan of Iran with 8%, but in the foreign sphere, the existence of the Republic of Azerbaijan and Turkey with the superior Turkish identity in the neighborhood of Azerbaijan and with common identity, culture, and language is among the most important basis for the formation and growth of ethnic challenges in Azerbaijan. 31% of experts confirmed this in relation to the Republic of Azerbaijan and 19% confirmed it in the case of Turkey. The superiority and supremacy of native Turkish-speaking identities in Republic of Azerbaijan and Turkey is a source of interest and attraction for Iranian Turkish speakers, whose identity is secondary and subordinate (Vahedi, 2007). Development and advancement of the Republic of Azerbaijan and Turkey in terms of economic, the tourism industry and so on, and in opposite, Azerbaijan's retardation in Iran is another area of ethnic challenges in Azerbaijan, Iran. 27 percent of experts admitted this issue in relation to Republic of Azerbaijan and 24% confirmed it in the case of Turkey. Recent Developments in Turkey and Republic of Azerbaijan in various aspects led to a positive opinion in Azerbaijan Provinces towards these countries.

Excessive use of Azerbaijani and Turkish media by Turkish speakers in Iran, particularly their satellite television channels, is indirectly effective in forming the ethnic challenges in Azerbaijan of Iran. 32% and 17.5% of experts confirmed this for Turkey and Republic of Azerbaijan, respectively. In 2006, the US government had requested $ 75 million from Congress to promote...
democracy in Iran, with about half of that spent on human rights groups and Gonaz TV's Turkic language network in Chicago and Baku (Khalaji, 2007). Gonaz TV is a 24-hour satellite channel to Azerbaijani Turkish language in Chicago and Baku which providing programs for Turkish language people in Iran (Tohidi, 2006). On the other hand, Scarlett Ritter, a former Navy intelligence officer, says "Azerbaijan Republic is of great importance to US interests. Why?; Because, the neighbor is Iran and the closest way to reach the city of Tehran; located below the southern coast of the Caspian Sea" (Plesch & Butcher, 2007: p. 28). Based on such analyzes, the American effort to expand its military presence in the Republic of Azerbaijan and strengthen military ties with the country are meaningful (Bradley, 2006). In this regard, The Pentagon has secret relations with ethnic groups such as Turks, Kurds and Balochs; And encouraged them to step up efforts to undermine the authority of the Iranian government in the northern regions (Hersh, 2006). This is while Michael McFaul and others say in an article that American support for ethnicity in Iran is causing the Iranian people to hate the United States. The people which United States are trying to attract them to deal with the Iranian regime (McFaul & al et, 2006).

Given the diversity of media, audiences have different tendencies and motivations for selection of media types and their programs and thought, desires, culture, and especially language have a great influence on the selection of programs (Sepehri, 2007). Due to their effective role in shaping public opinion, Turkish and Azerbaijani media are considered as a means in their hands because of our fault and inability to use it as a very important tool and they use it for their own purposes (Vahedi, 2007). Economic and tourism travel of Iranian Turkish-speaking people to Turkey and Republic of Azerbaijan and comparing themselves with them can be another area for the formation and growth of ethnic challenges in Azerbaijan. 16.5% and 16% believe in this issue regarding the Republic of Azerbaijan and Turkey, respectively. Turkey and Republic of Azerbaijan are the annual destination of thousands of passengers from the Azerbaijani region of Iran. On these trips, Iranian people find cultural and linguistic proximity and they ask themselves why in the countries with the same language and culture as ours, people have a lot of prosperity, work less, and their days are passed like fun, why we are not like them. These questions have a profound effect on the minds of the Turkish-speaking people of Azerbaijan.

Politics of Unified Turkish Ummah and attraction of the Turks of other countries with 8.5% and the Qarabagh issue and the overt and covert support of Iran from Armenia with 8%, are other areas of the formation and growth of ethnic challenges in Azerbaijan. Regarding Iran's ambiguous policies on the issue of Qarabagh, the Turkish speakers say that the Iranian government protects Palestinian for being Muslims. But when the Qarabagh issue arose, not only Iran did defend it, but in the war of a Muslim country with an Armenian country, it supported the Armenians, who have long been considered infidels. According to Shaffer, the Azerbaijani people are focused on the border of Iran.
which ties with the people of their neighboring countries. In addition, the Turks in the other countries are in the majority, and this factor has a significant impact on the bilateral relations of Iran with its neighbors (Shaffer, 2006). And as Held points out, globalization is the establishment of links and interconnections between societies and undoubtedly, culture is the most important component of globalization; Because culture is the most central link between nations and places (Held, 2000).

5. Discussion and Conclusion

The fundamental difference between the present research and other research that has been done so far on the ethnic challenges is that in this research tried to investigate and analyze carefully the most important domestic and foreign substrate for the formation and growth of ethnic challenges in Azerbaijan of Iran. To put this research together with other researches simultaneously, we analyze the internal and external aspects of the ethnic challenges of Azerbaijan in Iran. This research sought to explain and comment this important issue, which is the underlying cause of a large part of the ethnic challenges of the internal and external origins. So that many Substrates of the formation and growth of ethnic challenges in Azerbaijan Iran provides an excuse for foreign countries. So that they use these Substrates in their country’s policies and interests to create crises and ethnic challenges in Azerbaijan Iran. Perhaps, if these substrates were not, foreign countries could not exploit the potential of ethnic groups in Iran. And also if foreign countries were not exploiting this potential of ethnic groups in Iran, perhaps we never witnessed ethnic challenges in Azerbaijan and the issues and demands of the peoples were resolved peacefully.

In an ethnically diverse community, concentration and emphasis on the domination of a culture, the subsequent pursuit of cultural discrimination against other ethnic groups, and lack of rules or non-enforcement of laws in which rights of the ethnic groups are included, all can create challenges in society. According to the interviewees, whenever measures are taken against culture and language of Turks in the country, Azerbaijanis have reacted; because people feel and understand cultural discrimination better. For Breton, all ethnic movements have their emphasis on protecting threatened languages, creating unity of common language and standards, and finally, spread of language to all parts of the nation. In this regard, the caricature of Iran Newspaper in 2006 and the issue of “Fitileh Program” in 2015, which both were cultural issues, and they both humiliated and mocked the identities and languages of the people of Azerbaijan, made the Turkish speakers react intensively and they came to the streets to protect their language and culture. The result of this was several months of protest and challenging sovereignty and the rule. According to Ahmadi’s theory, the emergence of a centralized state in Iran undermined the power of ethnic elites. In order to resist centralist policies, these elites resorted to ethnic components (language, race, traditions, etc.) to mobilize people against the central government. To this end, foreign countries,
especially neighbors, have taken advantage of these movements and encouraged and supported ethnic groups and exacerbated ethnic challenges and crises in Iran.

According to the interviewees, development and advancement of Azerbaijan and Turkey and their people's pride in Turkish culture and language versus limitation of Turkish Speakers in Iran. It makes the comparison that Iranian Turkish speakers make with people of the Republic of Azerbaijan and Turkey leads to their divergence and the formation of ethnic challenges. On the other, Azerbaijani and Turkish media, especially the satellite channels of these countries that broadcast in Turkish attract Turkish speakers of Azerbaijan in Iran who like to see their programs in their native language. Therefore, the modern world, the rule of the media, and the easy access of citizens to information, all led to the fact that more powerful persons take control of the public minds. In this regard, the literary and cultural movement of Azerbaijan in Iran is like a thirsty tree that absorbs every moisture and media of Turkey and Republic of Azerbaijan use this opportunity in the best way possible.

As a result of this study it should be said that since external stimuli in the context of domestic demands and motivations provide a better context for the Incidence and Emergence of ethnic challenges, the preservation and protection of national sovereignty requires that we pay close attention to the role of external factors in the formation and growth of ethnic challenges. If there is no ground for ethnic protests in Azerbaijan, no country can create a crisis there, but after the crisis, they can exploit it in different ways and use it as a leverage for their own purposes. As a result, under the current conditions of the Islamic Republic of Iran, it must identify the internal and external contexts of the formation and growth of ethnic challenges in Iran and resolve these contexts before being exploited by foreign countries. In this regard, if the values and cultural components of all ethnicities are considered in a multi-ethnicity country and ethnic groups can preserve their language and culture freely and without restrictions and coercion, there will be no basis for the formation of ethnic challenges and all the ethnic groups in that country try to enhance solidarity and national co-operation and the result is the convergence of ethnic groups with national identity and their divergence from neighboring countries.

According to this research, since Iran is a multicultural and multi-ethnic country, researchers should in the future conduct their research to further identify the different cultures in Iran and to understand the cultural sensitivities of the ethnic groups in order to present strategies for politicians and men's government in the country to adopt multicultural policies in society and to respect the multiple cultures in the country will lead to greater integration of different ethnicities and increased national solidarity.
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